

For Immediate Release June 19, 2009

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## Fourth RGGI Auction Yields \$104.2 million for Investment in the Green Economy

2009 Vintage Allowances Sold at a Clearing Price of \$3.23 2012 Vintage Allowances Sold at a Clearing Price of \$2.06

(NEW YORK, NY) – The states participating in the first-in-the-nation cap-and-trade system for greenhouse gases conducted their fourth regional auction of carbon allowances Wednesday, June 17<sup>th</sup>, raising \$104.2 million for investment in the clean energy economy. Under the Regional Greenhouse Gas Initiative (RGGI), these ten partnering states hold quarterly allowance auctions and invest the proceeds in energy efficiency, renewable energy and other programs that benefit energy consumers and create green jobs.

All of the 30,887,620 allowances for the 2009 vintage offered in Wednesday's auction sold at a price of \$3.23. Potomac Economics, the RGGI independent market monitor, found participation in the 2009 offering to be robust with 54 separate entities submitting bids to purchase 2.6 times the available supply of 2009 allowances. Compliance entities and their affiliates purchased 85 percent of the 2009 allowances offered.

In a parallel offering, the RGGI states also auctioned allowances for the second three-year control period beginning January 1, 2012. All of the 2,172,540 allowances for the 2012 vintage sold at a price of \$2.06 with 13 entities submitting bids to purchase 1.5 times the available supply of 2012 allowances. Compliance entities and their affiliates purchased 81 percent of the 2012 allowances offered.

"RGGI's reliable auction process continues to set an example for the nation," said Pete Grannis, Commissioner of the New York State Department of Environmental Conservation and Chair of the Regional Greenhouse Gas Initiative, Inc. Board of Directors. "RGGI proves that auctionbased cap-and-trade works, and can lead us to a new economy with green jobs, a clean energy infrastructure and a better environment."

The states have now auctioned more than 110 million allowances and raised a total of \$366.5 million since the first RGGI auction in September of 2008. The states are investing RGGI proceeds in energy efficiency, renewable energy, technology development and other consumer benefit programs. Overall, the states are investing the vast majority of proceeds in energy efficiency and renewable energy.

"Energy efficiency is the most important step that can be taken now to reduce and manage energy demand while we diversify our energy supply with clean alternatives," said Clifton Below, a Commissioner of the New Hampshire Public Utilities Commission. "For example, energy audits leading to weatherization, including air sealing and improved insulation and equipment efficiency, provide enormous opportunities to immediately reduce emissions and engage with low-income families to improve the health and safety of their homes and ease rising energy costs."

Across the region, state energy efficiency programs are engaging municipalities, electric utilities, homeowners, businesses and not-for-profit organizations. Funds are being used to weatherize low-income homes, hire and train energy efficiency auditors, deploy combined heat and power and district heating and cooling systems, subsidize energy efficiency improvements for small businesses, educate contractors about energy efficiency and other initiatives.

According to the American Council for an Energy Efficient Economy (ACEEE), energy efficiency is the lowest-cost means of reducing dependence on fossil fuels. Efficiency programs typically spend about 3 cents to save a kilowatt hour of electricity that would otherwise cost between 6 and 19 cents to produce by fossil-fuel fired power plants. State programs are showing similar cost savings, with many RGGI states finding a greater than 2:1 benefit for every dollar invested in energy efficiency.

"The states are putting the new resources generated by RGGI auctions to work saving money for their citizens and reducing greenhouse gas emissions for the environment," said Laurie Burt, Commissioner of the Massachusetts Department of Environmental Protection. "We look forward to working with the Obama Administration to engage all states and all regions in the effort to transition to a clean energy economy."

The complete *Market Monitor Report for Auction 4* is available at: <a href="http://www.rggi.org/docs/Auction\_4\_News\_Release\_MM\_Report.pdf">http://www.rggi.org/docs/Auction\_4\_News\_Release\_MM\_Report.pdf</a>

#### About the Regional Greenhouse Gas Initiative

The 10 Northeast and Mid-Atlantic states participating in RGGI (Connecticut, Delaware, Maine, Maryland, Massachusetts, New Jersey, New Hampshire, New York, Rhode Island and Vermont) have designed the first market-based, mandatory cap-and-trade program in the U.S. to reduce greenhouse gas emissions. Power sector  $CO_2$  emissions are capped at current levels through 2014. The cap will then be reduced by 2.5 percent in each of the four years 2015 through 2018, for a total reduction of 10 percent.

A CO<sub>2</sub> allowance represents a limited authorization to emit one ton of CO<sub>2</sub>, as issued by a respective participating state. A regulated power plant must hold CO<sub>2</sub> allowances equal to its emissions to demonstrate compliance at the end of each three-year compliance period. The first compliance period for fossil fuel-fired electric generators under the 10-state CO<sub>2</sub> Budget Trading Programs took effect on January 1, 2009 and extends through December 31, 2011. For more information about RGGI turn to: www.rggi.org

#### About Regional Greenhouse Gas Initiative, Inc.

RGGI, Inc. was created in September 2007 to provide technical and administrative services to the states participating in the Regional Greenhouse Gas Initiative. RGGI, Inc. is a 501(c) 3 nonprofit organization. For more information about RGGI, Inc. please visit: <a href="https://www.rggi.org/rggi">www.rggi.org/rggi</a>



# MARKET MONITOR REPORT FOR AUCTION 4

**Prepared for:** 

RGGI, Inc., on behalf of the RGGI Participating States

**Prepared By:** 



June 19, 2009



This report was prepared by Potomac Economics (the contractor) in the course of performing work contracted for and sponsored by RGGI, Inc. on behalf of the RGGI Participating States (Connecticut, Delaware, Maine, Maryland, Massachusetts, New Hampshire, New Jersey, New York, Rhode Island, and Vermont). The opinions expressed in this report do not necessarily reflect those of RGGI, Inc. or any of the Participating States, and reference to any specific product, service, process, or method does not constitute an implied or expressed recommendation or endorsement of it. Further, RGGI, Inc., the Participating States, and the contractor make no warranties or representations, expressed or implied, as to the fitness for particular purpose or merchantability of any product, apparatus, or service, or the usefulness, completeness, or accuracy of any processes, methods, or other information contained, described, disclosed, or referred to in this report. RGGI, Inc., the Participating States, and the contractor make no representation that the use of any product, apparatus, process, method, or other information will not infringe privately owned rights and will assume no liability for any loss, injury, or damage resulting from, or occurring in connection with, the use of information contained, described, disclosed, disclosed, or referred to in this report.

The Regional Greenhouse Gas Initiative (RGGI) is a cooperative effort by participating states to reduce emissions of carbon dioxide (CO<sub>2</sub>), a greenhouse gas that causes global warming.

RGGI, Inc. is a non-profit corporation created to provide technical and administrative services to the CO<sub>2</sub> Budget Trading Programs of Connecticut, Delaware, Maine, Maryland, Massachusetts, New Hampshire, New Jersey, New York, Rhode Island, and Vermont.



# MARKET MONITOR REPORT FOR AUCTION 4

As the Market Monitor for the RGGI  $CO_2$  allowance market, Potomac Economics monitors the conduct of market participants in the auctions and in the secondary market to identify indications of market manipulation or collusion. We also review the administration of the auctions by World Energy Solutions. This report summarizes our findings regarding RGGI Auction 4, which was held on June 17, 2009.

We observed the auction as it occurred and have completed our review and analysis of its results. Based on our review of bids in the auction, we find no material evidence of collusion or manipulation by bidders.

Participation in the 2009 vintage offering was robust with 54 separate entities submitting bids to purchase 2.6 times the available supply of allowances. This liquidity contributed to generating a clearing price of 3.23 per ton, which is consistent with the underlying supply and demand fundamentals governing the CO<sub>2</sub> allowance market. It is also encouraging that compliance entities or their affiliates purchased 85 percent of the allowances in the auction. The total quantity of allowances for which bids were submitted was comparable to that of Auction 3.

A small number of allowances were auctioned for the second control period (with a 2012 vintage year). All of the 2012 vintage allowances were sold, with 13 entities submitting bids to purchase 1.5 times the available supply of allowances. Similar to the 2009 vintage offering, compliance entities or their affiliates purchased most of the allowances (81 percent) in the 2012 vintage offering. Given the lower demand for the 2012 vintage allowances, the price cleared lower than the 2009 vintage allowances at \$2.06 per ton.

Based on our review of the administration of the market, we found that:

- The auction was administered in a fair and transparent manner in accordance with the noticed auction procedures and limitations.
- The auction results were consistent with the market rules and the bids received.
- Sensitive information was treated appropriately by the auction administrator.
- There were no indications of hardware or software problems, communications issues, security breaches, or other problems with the auction platform.

In summary, the results of our monitoring of RGGI Auction 4 raise no material concerns regarding the auction process or the competitiveness of the auction results. The appendix provides additional information about the market for RGGI CO<sub>2</sub> allowances and outcomes of the auction.



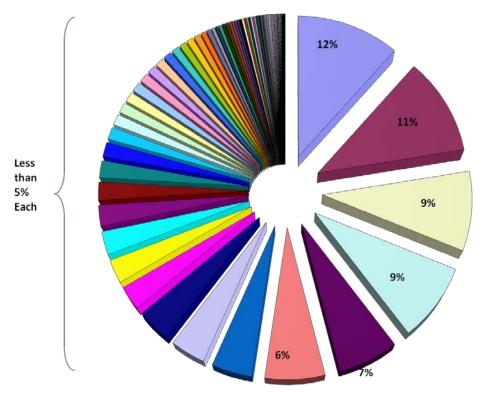
# APPENDIX

## A. DISPERSION OF PROJECTED DEMAND

The wide dispersion of projected demand for RGGI allowances across compliance entities facilitates the competitive performance of the auction.

The following figure shows the relative shares of projected demand for RGGI allowances by compliance entity. The largest compliance entity represents only 12 percent of the total projected demand for allowances. Almost half of the projected demand is composed of entities that each account for less than 5 percent of the total demand. Participation by a large number of entities facilitates the competitive performance of the auction.

## Figure 1: Projected Demand for RGGI Allowances



**Shares by Compliance Entity** 



#### B. DISPERSION OF BIDS IN AUCTION 4

In the 2009 vintage offering, bids were submitted for a large quantity of allowances relative to the available supply, and the bids were widely dispersed across both compliance entities and non-compliance entities. These are both positive indicators regarding the competitiveness of the auction.

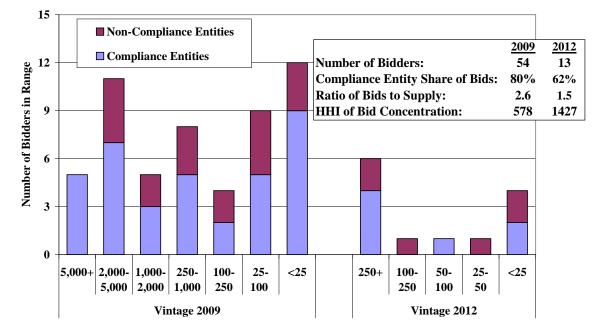
A small number of allowances was also auctioned in advance for the 2012 vintage year, with 13 entities submitting bids to purchase 1.5 times the available supply of allowances. The volume of bids declined from Auction 3, suggesting there may be uncertainty regarding the value of 2012 vintage allowances if federal cap-and-trade legislation is passed. In our review of the bids and the qualification process, we found no material evidence of anti-competitive conduct or significant barriers to participation.

The following figure summarizes the quantities of bids submitted in the two offerings. In the 2009 vintage offering, most of the bidders that submitted bids for a large quantity of allowances (e.g., at least 2 million tons which is 6 percent of the available supply) were compliance entities. Overall, compliance entities accounted for 80 percent of the quantity of bids submitted in the 2009 vintage offering. The total quantity of bids submitted was similar to Auction 3.

In the 2012 vintage offering, most of the bidders that submitted bids for a large quantity of allowances (e.g., at least 100,000 tons which is 5 percent of the available supply) were compliance entities. Overall, compliance entities accounted for 62 percent of the quantity of allowances for which bids were submitted in the 2012 vintage offering.

In addition to demand exceeding supply by 2.6 to 1, the bid quantities were widely distributed among the 54 bidders in the 2009 vintage offering. The concentration of bids, using the Herfindahl-Hirschman Index ("HHI"), was very low at 578 in the 2009 vintage offering. Fewer entities submitted bids in the 2012 vintage offering, leading the concentration of bids to be substantially higher (1427), but still moderate for most product markets. The HHI is a standard measure of concentration calculated by squaring each entity's share and then summing the squares across all entities (hence, the index ranges from 0 to 10,000).





## Figure 2: Quantity of Bids Submitted by Entity By Type of Entity and Quantity Bid

Quantity of Bids Submitted (in Thousands of Tons)



#### C. SUMMARY OF PURCHASES OF ALLOWANCES IN AUCTION 4

The purchase of most allowances by compliance entities and their affiliates is encouraging, because compliance entities generally value the allowances most highly. In the 2009 vintage offering, awards were widely distributed across 48 bidders with four bidders purchasing two million tons or more, nine bidders purchasing one million tons or more, and 18 bidders purchasing 250,000 tons or more. In the 2012 vintage offering, awards were distributed across 12 bidders with three bidders purchasing 25,000 tons or more.

The following figure shows the quantity of allowances purchased in the auction by each of three types of entities:

- Compliance Entities: This includes all compliance entities and their affiliates.
- *Environmental/Individuals*: This includes non-compliance entities describing themselves as "Environmental Groups" or "Individual Person" in their qualification application.
- Other Non-Compliance Entities: This includes all other non-compliance entities.

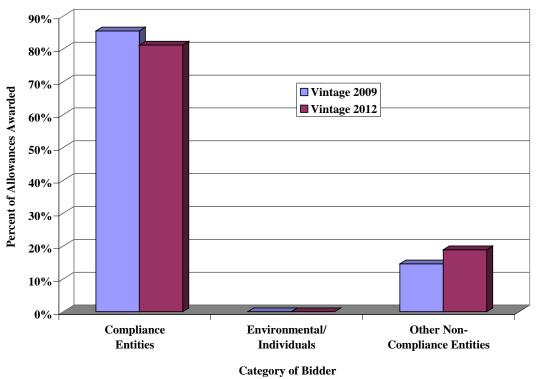


Figure 3: Quantity of Allowances Awarded By Type of Entity

The following table shows the quantity of allowances purchased by each bidder. The identity of each bidder is masked, and the bidders are ranked according to the amount of allowances awarded, from largest to smallest.

	Number of 2009
Bidder	Allowances Awarded
Bidder 1	7,721,000
Bidder 2	4,810,000
Bidder 3	2,842,620
Bidder 4	2,000,000
Bidder 5	1,743,000
Bidder 6	1,516,000
Bidder 7	1,200,000
Bidder 8	1,185,000
Bidder 9	1,137,000
idder 10	900,000
idder 11	810,000
idder 12	600,000
idder 12	500,000
Bidder 14	500,000
Bidder 14	500,000
Bidder 16	450,000
lidder 16	350,000
	350,000
Bidder 18	220,000
Bidder 19	· · · · · · · · · · · · · · · · · · ·
Sidder 20	200,000
idder 21	200,000
idder 22	160,000
idder 23	130,000
dder 24	110,000
idder 25	110,000
idder 26	100,000
dder 27	85,000
dder 28	78,000
dder 29	68,000
dder 30	50,000
idder 31	50,000
idder 32	50,000
idder 33	29,000
idder 34	25,000
dder 35	25,000
idder 36	23,000
idder 37	20,000
idder 38	10,000
idder 39	8,000
idder 40	7,000
idder 41	5,000
idder 42	4,000
idder 42	1,000
idder 44	1,000
idder 44	1,000
nuuer 45	1,000

1,000

1,000

1,000

Bidder 46

Bidder 47

Bidder 48

#### Table 1: Quantity of Allowances Awarded by Bidder



## D. SUMMARY OF BID PRICES IN AUCTION 4

The distribution of bid prices submitted in the auction indicates that the demand for allowances was relatively elastic, which is a signal that the results were competitive.

The following table reports several statistics regarding the bid prices for bids submitted in Auction 4. The median and mean bid prices are weighted by the quantity of each bid.

-	2009	2012
Bid Prices:		
Minimum	\$1.86	\$1.86
Maximum	\$12.00	\$3.84
Average (Median)	\$2.89	\$2.25
Average (Mean)	\$2.83	\$2.31
<b>Clearing Prices:</b>	\$3.23	\$2.06



#### E. NAMES OF POTENTIAL BIDDERS IN AUCTION 4

In accordance with Section 2.8 of the Auction Notice for  $CO_2$  Allowance Auction 4 on June 17, 2009, the Participating States are releasing the names of Potential Bidders in Auction 4. The states defined potential bidders as: "Each Applicant that has been qualified and submitted a complete *Intent to Bid.*" The list of 67 Potential Bidders is as follows:

AES Eastern Energy, LP Allegheny Energy Supply Company, LLC ANP Funding I, LLC Barclays Bank PLC Basil P. Bourque Brick Power Holding, LLC Brookfield Energy Marketing Inc. Caithness Long Island, LLC Calpine Energy Services, LP Chambers Cogeneration, LP Clean Air Gardening, LLC Conectiv Energy Supply, Inc. **ConocoPhillips Company** Consolidated Edison Comp. of NY, Inc. **Constellation Energy Commodities Group** C-Quest Capital, LLC DigiLog Global Environmental Master Fund Dominion Energy Marketing, Inc. DTE Carbon LLC Dynegy Marketing and Trade, LLC Element Markets, LLC FES Fund I LLC Five Rings Capital, LLC Four Oaks Interests, LLC GDF SUEZ Energy Marketing NA, Inc. Green Fund Partners, LLC Green Mountain Power Corporation H.Q. Energy Services (US) Inc. Hess Corporation Indeck Energy Serv. of Silver Springs Indeck-Olean Limited Partnership Indeck-Oswego Limited Partnership Indeck-Yerkes Limited Partnership J. Aron & Company

Jamestown Board of Public Utilities JP Morgan Ventures Energy Corporation Lake Road Generating Company, L.P. Logan Generating Company, LP Louis Dreyfus Energy Services, LP Macquarie Cook Power Inc. Massachusetts Muni. Wholesale Elec. Co. Mercuria Energy Trading Merrill Lynch Commodities, Inc. Milford Power Company, LLC Millennium Power Partners, LP Mirant Energy Trading, LLC Morgan Stanley Capital Group, Inc. National Grid Gen. dba National Grid New Athens Generating Company, LLC NextEra Energy Power Marketing, LLC North American Energy Alliance, LLC NRG Power Marketing, LLC Old Dominion Electric Cooperative Power Authority of the State of New York PPL EnergyPlus, LLC PSEG Energy Resources & Trade, LLC Public Service Company of New Hampshire RBC **Rochester Gas and Electric Corporation** Selkirk Cogen Partners, LP Sempra Energy Trading, LLC Statkraft Markets GmbH TAOA Gen X, LLC Tradax Green Energy, LLC TransCanada Power Marketing Ltd. Verso Paper Corp. Vitol Inc.