Financial Statements for the year ended December 31, 2010

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O'Meara
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#### Independent Auditors' Report

To the Board of Directors of the Regional Greenhouse Gas Initiative, Inc.

We have audited the accompanying statement of financial position of the Regional Greenhouse Gas Initiative, Inc. (the "Corporation") as of December 31, 2010 and December 31, 2009 and the related statements of activities, functional expenses and cash flows for the years then ended. These financial statements are the responsibility of the Corporation's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Regional Greenhouse Gas Initiative, Inc. at December 31, 2010 and December 31, 2009 and the results of its activities and its cash flows for the years then ended in conformity with accounting principles generally accepted in the United States of America.

Condon O'Mearca McEinty + Donnelly LLP

#### **Statement of Financial Position**

#### Assets

	December 31			
	2010		2009	
Current assets				
Cash	\$	1,198,383	\$	772,970
Accounts receivable		5,018		-
State receivables		5,334		115,656
Prepaid expenses		10,281		29,648
Total current assets		1,219,016		918,274
Property and equipment, net of accumulated depreciation of \$3,746 in 2010 and \$1,250 in 2009		8,754		11,250
Cash held by the Corporation as agent		4,794		37,982
Total assets	<u>\$</u>	1,232,564	<u>\$</u>	967,506

#### **Current Liabilities and Unrestricted Net Assets**

#### **Current liabilities**

Accounts payable	\$	230,632	\$	16,358
Accrued expenses		63,502		16 <b>7</b> ,704
Auction deposits returnable to bidders		-		21,600
Deferred state revenues		859,579		726,963
Deferred state revenue – program meeting support	*****	42,170		
Total current liabilities		1,195,883		932,625
Unrestricted net assets	• Andrew	36,681		34,881
Total current liabilities and unrestricted net assets	<u>\$</u>	1,232,564	<u>\$</u>	967,506

#### **Statement of Activities**

	Year Ended December 31		
•	2010	2009	
Revenues			
New York State Energy Research			
and Development Authority	\$ -	\$ 178,050	
State revenues	1,981,539	1,636,407	
Interest (net of bank charges)	1,800	14,741	
Total revenues	1,983,339	1,829,198	
Expenses			
Program services			
Direct	1,045,462	1,056,457	
Indirect	565,458	440,178	
Management and general	370,619	317,822	
Total expenses	1,981,539	1,814,457	
Increase in unrestricted net assets	1,800	14,741	
Unrestricted net assets, beginning of year	34,881	20,140	
Unrestricted net assets, end of year	\$ 36,681	<u>\$ 34,881</u>	

# Statement of Functional Expenses For the Year Ended December 31, 2010 (with Summarized Comparative Information for the Year Ended December 31, 2009)

	2010			2009	
	Management Program Services and		-		
	Direct	Other	General	<u>Total</u>	<u>Total</u>
Expenses					
Salaries and wages	\$ -	\$ 353,994	\$ 145,509	\$ 499,503	\$ 381,593
Auctions	399,920	-	-	399,920	393,000
Program review and					
evaluation	292,652	-	-	292,652	_
Market monitoring	176,540	<b>u</b> a	-	176,540	148,901
Payroll taxes and					
employees' benefits	-	92,048	46,063	138,111	101,067
Emissions Allowance					
Tracking System	102,314	-	-	102,314	315,856
Financial and					
accounting services	-	-	70,400	70,400	62,620
Offsets monitoring	68,436	-	-	68,436	198,700
Legal fees	-	31,992	31,993	63,985	39,698
Occupancy	Best	36,432	15,613	52,045	54,492
Telephone, internet		•	•	•	•
and service contracts	_	19,571	9,239	28,810	16,673
Audit	_	-	22,799	22,799	38,001
Insurance	_	15,054	6,451	21,505	22,466
Meeting and other	-	3,267	9,758	13,025	10,356
Outreach and		•	,	,	,
communications	-	5,289	957	6,246	4,299
Technical papers	5,600	´ <b>-</b>	<u>.</u> .	5,600	_
Office supplies		_	4,777	4,777	6,747
Website maintenance	_	3,573	740	4,313	10,002
Travel	_	2,408	1,649	4,057	5,442
Depreciation	<b>344</b>		2,496	2,496	1,250
Furniture and fixtures	_	_	2,175	2,175	3,294
Program meeting			— <b>,</b> —	_,	- ,
support		1,830		1,830	
Total expenses	<u>\$1,045,462</u>	<u>\$ 565,458</u>	\$ 370,619	<u>\$1,981,539</u>	<u>\$1,814,457</u>

#### Statement of Functional Expenses For the Year Ended December 31, 2009

	2009			
	Program Services		Management and	
	Direct	Other	<u>General</u>	Total
Expenses	•			
Auctions	\$ 393,000	\$ -	\$ -	\$ 393,000
Salaries and wages		267,115	114,478	381,593
Emissions Allowance Tracking System	315,856	•		315,856
Offsets monitoring	198,700	-	-	198,700
Market monitoring	148,901	•••	-	148,901
Payroll taxes and employees' benefits	-	70,747	30,320	101,067
Financial and accounting services	-	-	62,620	62,620
Occupancy	-	38,144	16,348	54,492
Legal fees	-	19,849	19,849	39,698
Audit			38,001	38,001
Insurance	-	15,726	6,740	22,466
Telephone, internet and service contracts	-	11,671	5,002	16,673
Meetings and other	_	3,107	7,249	10,356
IT/Web design and consulting fees	-	7,001	3,001	10,002
Office supplies	-	-	6,747	6,747
Travel	_	3,809	1,633	5,442
Outreach and communications		3,009	1,290	4,299
Furniture and fixtures	_	war	3,294	3,294
Depreciation			1,250	1,250
Total expenses	\$1,056,457	\$ 440,178	\$ 317,822	\$1,814,457

#### **Statement of Cash Flows**

	Year Ended		
	December 31		
		2010	2009
Cash flows from operating activities			
Increase in unrestricted net assets	\$	1,800	\$ 14,741
Adjustment to reconcile increase in unrestricted			
net assets to net cash provided by (used in)			
operating activities			
Depreciation		2,496	1,250
(Increase) decrease in current assets			
Accounts receivable		(5,018)	-
State receivables		110,322	408,397
Prepaid expenses		19,367	(12,968)
Increase (decrease) in current liabilities			
Accounts payable		214,274	(166,890)
Accrued expenses		(104,202)	(6,602)
Auction proceeds payable to states		-	(62,336,329)
Auction deposits returnable to bidders		(21,600)	(91,239,525)
Deferred state revenues		174,786	221,351
Grant advance – NYSERDA		***	(86,322)
Net cash provided by (used in)		_	
operating activities		392,225	(153,202,897)
Cash flows (used in) investing activities			
Additions of property and equipment		-	(12,500)
Net increase (decrease) in cash		392,225	(153,215,397)
Cash, beginning of year		810,952	<u>154,026,349</u>
Cash, end of year	•	1,203,177	810,952
Consists of:			
Cash	\$	1,198,383	\$ 772,970
Cash held by the Corporation as agent		4,794	37,982
Total	<u>\$</u>	1,203,177	<u>\$ 810,952</u>

#### Notes to Financial Statements December 31, 2010

#### Note 1 - Nature of organization

Regional Greenhouse Gas Initiative, Inc. (the "Corporation") is a non-profit, non-stock, corporation with no members established pursuant to a Memorandum of Understanding (the "MOU") entered into by a number of U.S. states. The current signatories to the MOU are Connecticut, Delaware, Maine, Maryland, Massachusetts, New Hampshire, New Jersey, New York, Rhode Island and Vermont, (the "Signatory States"). The exclusive purposes for which the Corporation is formed are to provide technical and scientific advisory services to the Signatory States in the development and implementation of a multi-state cap and trade, greenhouse gas control program, known as the Regional Greenhouse Gas Initiative ("RGGI") (or its successor), to reduce air pollutants that contribute to climate change, and to perform any other charitable or scientific function related to the reduction of greenhouse gas emissions or the increase in carbon sequestration at the request of the Signatory States. The Internal Revenue Service has determined that the Corporation is exempt from federal income tax pursuant to Section 501(c)(3) of the Internal Revenue Code ("IRC") and is not a private foundation pursuant to Section 509 (a) (1) of the IRC. Contributions to the Corporation are deductible pursuant to Section 170 of the IRC. As of December 31, 2010, no amounts have been recognized for any uncertain income tax positions. In addition, the Corporation's tax returns for the year 2007 and forward are subject to the usual review by the appropriate taxing authorities.

The Corporation is governed by a Board of Directors, made up of two agency heads from each Signatory State who serve as directors of the Corporation ex officio. As provided in the By-laws of the Corporation, the directors serving ex officio are as follows: (1) the chair, or the commissioner designated by the chair, of the Signatory State's energy regulatory agency; (2) the chief executive of the Signatory State's environmental regulatory agency or department; or (3) in the event that the Governor of a Signatory State determines that a state official other than the aforementioned individuals is the appropriate representative to act as a director, the Governor of that Signatory State must notify the Chair of the Corporation in writing and such other official shall be a director from that Signatory State.

The Signatory States provide funds for the Corporation's activities. Each Signatory State has entered into a contract with the Corporation, which establishes, among other things, the amount to be contributed by that Signatory State to the Corporation for its services and the specific technical and advisory services to be provided by the Corporation to or on behalf of that Signatory State.

# Notes to Financial Statements (continued) December 31, 2010

#### Note 1 - Nature of organization (continued)

The technical and scientific advisory services to be provided to the Signatory States generally include the development and implementation of (1) a regional system for tracking emissions and emissions allowances, to support emissions inventory management, allowance trading, compliance and program analysis and user security; (2) model offsets consistency applications and model offsets monitoring and verification submittal forms; (3) guidance for offset projects and an accreditation process for independent verifiers of offset projects; (4) a tracking system for offset project submittals, approvals and supporting documentation; (5) a regional allowance auction platform, including pre-auction services, conduct of the auction, and post-auction services; and (6) monitoring and auditing services for both allowance auctions and the secondary allowance market. The Corporation is authorized to subcontract with outside vendors to fulfill its duties under its contracts with Signatory States.

One aspect of the auction services the Corporation provides financial settlement services on behalf of the Signatory States offering emissions allowances at each auction. Financial security from auction participants is deposited into an account currently maintained at Bank of New York Mellon under the title "RGGI, Inc. as agent for the Signatory States of the Regional Greenhouse Gas Initiative" and is held in that account subject to the terms in the auction notice issued by the Signatory States offering emissions allowances. At the conclusion of each auction, the Corporation arranges for the transfer of funds in appropriate amounts to the Signatory States in payment for the emissions allowances purchased at that auction, and excess funds are returned to auction participants. The Corporation's receipt and management of these funds is solely as agent for the Signatory States. The Corporation has no legal right to retain any portion of these funds or to transfer them to its own account. The interest earned, if any, will be used to defray the cost of future auctions.

The Corporation is a technical assistance organization only. It has no regulatory or enforcement authority with respect to any existing or future program of any Signatory State. All such sovereign authority is reserved to each Signatory State.

#### Note 2 - Summary of significant accounting policies

#### Basis of presentation

The financial statements of the Corporation have been prepared on the accrual basis of accounting in accordance with accounting principles generally accepted in the United States of America. The following comprise the significant accounting policies of the Corporation.

#### Net assets

Under accounting principles generally accepted in the United States of America, net assets and revenues, expenses, gains and losses are classified based on the existence or absence of donorimposed restrictions.

# Notes to Financial Statements (continued) December 31, 2010

#### Note 2 - Summary of significant accounting policies (continued)

Unrestricted net assets consist of amounts that can be spent at the discretion of the Board of Directors. Temporarily restricted net assets consist of contributions that are restricted by the donor for a specific purpose or relate to future periods. Permanently restricted net assets consist of contributions that are restricted by the donor in perpetuity. The Corporation did not receive any temporarily or permanently restricted contributions during 2010 and 2009.

#### Revenue Recognition

Once the Corporation's budget is determined, an amount is billed to each Signatory States based upon an emissions allocation. These amounts are recorded as deferred state revenues on the statement of financial position. Revenue is recorded on a monthly basis equal to the Corporation's operating and program expenses.

#### Allowance for doubtful accounts

The Corporation has determined that an allowance for doubtful accounts is not required for its accounts receivable. Such estimate is based on management's experience, the aging of the receivables, subsequent receipts and current economic conditions.

#### Property and equipment

Equipment, which consists of furniture and fixtures, is recorded at cost. Depreciation is calculated using the straight-line method over the estimated useful lives of the assets, which is five (5) years.

#### Allocation of expenses

The cost of providing the various programs and other activities has been summarized on a functional basis. Accordingly, certain costs have been allocated among the programs and supporting services. Program services are divided into two categories:

#### Direct program services

These are expenses incurred by the Corporation for direct costs related to the seven main functions of the Corporation: auctions, emissions allowance tracking systems, market monitoring, offsets monitoring, program review and evaluation, and technical papers that are paid to outside contractors.

#### Other program services

These are expenses incurred by the Corporation for direct costs relating to the seven main functions of the Corporation: auctions, emissions and allowance tracking, market monitoring, offsets monitoring, program review and evaluation, and technical papers that are incurred by the Corporation's staff and legal counsel.

# Notes to Financial Statements (continued) December 31, 2010

#### Note 2 - Summary of significant accounting policies (continued)

#### Use of estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements. Actual results could differ from these estimates.

#### Subsequent events

The Corporation has evaluated subsequent events and transactions for potential recognition or disclosure through April 14, 2011, which is the date the financial statements were available to be issued.

#### Concentration of credit risk

The Corporation's financial instruments that are potentially exposed to concentrations of credit risk consist of cash and receivables. The Corporation places its cash and cash held by the Corporation as agent with what it believes to be quality financial institutions. In addition, the Corporation placed its cash holdings in different financial institutions to have the full benefit of the Federal Deposit Insurance Corporation (FDIC) coverage up to \$250,000 per bank account. The receivables consist of amounts due from the Signatory States. The Corporation believes no significant risk of loss is likely as a result of credit risk concentrations with respect to its cash and receivables.

#### Reclassifications

Certain items in the 2009 financial statements have been reclassified to conform to current year presentation.

#### Note 3 - Funding

The Corporation is funded by contributions from the ten (10) Signatory States' of proportionate shares of the cost of the annual budget as approved by the Corporation's Board of Directors. Each Signatory State has two seats on the Corporation's Board of Directors, and these board members are usually selected from the directors of a State's public utilities commission, environmental protection agency, or energy department, as described in note 1.

The total contributed by all Signatory States during 2010 and 2009 was \$1,981,539 and \$1,636,407, respectively. As of December 31, 2010 and 2009, states owed \$5,334 and \$115,656, respectively, which is shown as state receivables on the Statement of Financial Position. In addition, during 2010 and 2009, several other states paid an aggregate of \$859,579 and \$726,963, respectively in advance for proportional funding costs, which are shown as deferred state revenues on the Statement of Financial Position.

### Notes to Financial Statements (continued) December 31, 2010

#### Note 3 - Funding (continued)

During December 2007, the Corporation signed a grant agreement ("Grant Agreement") with the New York State Energy Research and Development Authority ("NYSERDA") funding all of the start-up costs for the Corporation up to \$3,000,000 over the first 18 months in consideration for the Corporation placing its corporate headquarters in New York State. Under the Grant Agreement, start-up costs include all staff and operating costs incurred in the 18-months from October 1, 2007 to March 31, 2009.

#### Note 4 – Auction process

One of the main functions of the Corporation is to administer the entire auction process of carbon dioxide (CO<sub>2</sub>) allowances for the participating states. The Corporation administered four (4) auctions during 2010 and four (4) auctions during 2009.

Each CO<sub>2</sub> allowance auction is conducted in accordance with the statutory and/or regulatory authority of each Signatory State offering CO<sub>2</sub> allowances for sale in that auction. These uniform price sealed quarterly auctions are designed to prevent price collusion by the bidders and are monitored by an independent third party vendor (see Note 6).

Each state's number of allowances is specified in the statutes and/or regulations authorizing its CO<sub>2</sub> allowance budget. Allowances of any participating state are recognized by the CO<sub>2</sub> Budget Trading Program of each of the participating states even if that particular state is not participating in the auction.

#### Note 5 - Retirement Plan

The Corporation maintains a 403(b) plan whereby eligible employees may elect to defer contributions from their salary up to the limits established by the Internal Revenue Code. The Corporation will contribute up to 10% of an employee's annual compensation. Employees are vested in the Corporation matching contribution after eighteen months of employment. The Corporation's cost for the years ended December 31, 2010 and 2009 totaled \$47,163 and \$35,844, respectively.

#### Note 6 - Commitments and Contingencies

The Corporation receives funding under contracts and agreements from Signatory States. Payments received under these arrangements are subject to audit by each Signatory State. Upon audit, if discrepancies are discovered, the Corporation could be held responsible for reimbursing the amount in question. As of the date of this report, no audit has been requested by any of the Signatory States.

## Notes to Financial Statements (continued) December 31, 2010

#### Note 6 - Commitments and Contingencies (continued)

The auction platform was created and is monitored by an unrelated independent contractor who is responsible for the integrity of the process. In addition, this independent contractor is responsible for verifying the collateral issued by the underlying institution for each bid made by an auction bidder.

The Corporation has agreements with independent contractors to assist in the development of an accreditation process and training program for prospective independent verifiers of emissions offsets projects as part of the offsets component of the Corporation's Greenhouse Gas Program.

The Corporation has an agreement with an independent contractor to administer and otherwise manage the development and implementation of an emissions and allowance tracking system.

The Corporation has an agreement with an independent contractor to serve as the market monitor for the RGGI CO<sub>2</sub> allowance market. This independent contractor monitors the conduct of the market participants in both the primary auctions and the secondary market to identify indications of market manipulation or collusion. It also reviews the administration of the auctions performed by the independent contractor referred to above.

Effective May 1, 2008, the Corporation has a five-year space license agreement with the New York State Office of General Services for space in common with the New York State Department of Public Service (DPS) for conducting its programs. The license may be renewed at the option of the Corporation for the period May 1, 2013 to December 31, 2015. However, the Corporation's ability to extend its license is predicated on DPS' ability to exercise its right of renewal under its lease.

The occupancy costs and related charges totaled \$52,045 and \$54,492 for the years ended December 31, 2010 and 2009, respectively.

During the license period, the Corporation is permitted to use the furniture, electronic, and computer equipment in the licensed space. The use of some of this equipment is subject to an additional monthly charge.

The Corporation has not accounted for this licensed space expense using the straight-line method because the difference between the amortized and paid amounts would be immaterial.

Future minimum payments under the license agreement are as follows:

<u>Year</u>			<u>Amount</u>
2011		\$	49,443
2012			49,443
2013			16,481
	Total	<u>\$</u>	115,367